LEGISLATIVE SERVICES AGENCY OFFICE OF FISCAL AND MANAGEMENT ANALYSIS

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FISCAL IMPACT STATEMENT

LS 6899 NOTE PREPARED: Feb 27, 2012 **BILL NUMBER:** HB 1117 **BILL AMENDED:** Feb 27, 2012

SUBJECT: Regional Water, Sewage, or Waste Districts and Utilities.

FIRST AUTHOR: Rep. Wolkins

BILL STATUS: 2nd Reading - 2nd House

FIRST SPONSOR: Sen. Gard

FUNDS AFFECTED: X GENERAL IMPACT: State & Local

X DEDICATED FEDERAL

<u>Summary of Legislation:</u> (Amended) This bill provides that if a not-for-profit sewer utility uses eminent domain to acquire an easement or right-of-way, the easement or right-of-way may not exceed 50 feet. It specifies that the following are not a not-for-profit utility: (1) A conservancy district. (2) For certain purposes, a utility owned, operated, or held in trust by a consolidated city. (3) A regional water, sewage, or solid waste district.

The bill requires notice and a hearing before a petition may be filed to establish a district. It establishes requirements for appointment to the board of trustees of a district.

The bill provides that a district or utility may not require a property owner to connect to the district's or utility's sewer system under certain conditions for ten years. It allows the property owner to apply for two five-year extensions. The bill also limits to \$100 the daily penalty for failing to connect to a sewer system.

The bill provides that if a district uses a flat charge to determine a rate or charge for a sewage works, the district must provide a written summary of how the flat charge was calculated.

The bill allows a campground or youth camp to be billed for sewage service at a flat rate or by installing a meter to measure the actual amount of sewage. It provides that, for billing purposes, a bed at a youth camp equals 1/8 residential equivalent unit.

The bill establishes a procedure by which a ratepayer may object to initial rates and charges established by a district.

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The bill provides that sewer lien that is the only lien on a property may not be foreclosed.

The bill requires a health officer to verify the existence of unlawful conditions that transmit, generate, or promote disease before ordering their abatement. It provides that a person who provides false information to a health officer commits a Class C infraction. It requires a local health department to notify an applicant for a residential septic system permit of the existence of a district. The bill also provides that a homeowner may include in a residential sales disclosure form information relating to a district.

Effective Date: July 1, 2012.

Explanation of State Expenditures:

Explanation of State Revenues: *Penalty Provision:* The bill establishes a Class C infraction: knowingly or intentionally providing false information upon which a health officer relies in issuing an abatement order. The maximum judgment for a Class C infraction is \$500, which would be deposited in the state General Fund. However, any additional revenue is likely to be small.

Explanation of Local Expenditures: District Trustees: The bill requires the membership of a district board of trustees include an elected official representing a political subdivision that has territory within the district. Other trustees are required to be a ratepayer in the district or a resident of the district if no ratepayers are available.

Public Hearing Before Establishing a Regional Water, Sewage, or Solid Waste District: Representatives of eligible entities (counties, cities, and towns) would have to provide notice and a public hearing before a petition may be filed to establish a district. Any impact will depend upon local action.

Objection to Initial Rates and Charges by Ratepayers: This bill provides a procedure for ratepayers to object to the initial rates and charges of the district. If the lesser of 50 or 10% of the ratepayers file a petition, then the district authority must provide a public hearing and provide notice of the hearing by certified mail and by publishing the notice in a newspaper. Any increase in expenses will depend upon the extent that public hearings must be held by districts according to the provisions of this bill.

Notifying Residential Septic System Permit Applicants about the Existence of Districts: The bill requires a local health department to notify an applicant for a residential septic system permit of the existence of a regional sewage district if the property is located in the service district of a regional sewage district. This provision should have no fiscal impact.

Written Statements on the Calculations of Flat Charges: The bill requires a district board to summarize the method used to determine the amount of a flat charge used as a factor in determining a rate or charge for a sewage works. A copy of the summary is to be provided to each person who is required to pay the charge and who requests a paper copy of the summary. The impact of this provision should be minor and will depend on local circumstances and action.

Local Health Officer Complaint Process: The bill requires that local health departments document each complaint of unlawful conditions to include specific details to allow a department to verify the existence of conditions that are the subject of the complaint. The bill requires that a copy of the complaint is to be supplied to the person who is the subject of the complaint upon request.

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Explanation of Local Revenues: (Revised) *Connecting to a Sewer System*. This bill provides that a district may not require property owners to connect to a district sewer system if:

- (1) the property owner's sewage disposal system is a septic tank soil absorption system that was new at the time of installation and approved in writing by the local health department;
- (2) the property owner obtains and provides to the district a certification from the local health department that the system is functioning satisfactorily.

A property owner who qualifies for this exemption and another current statutory exemption may not be required to connect for 10 years, and may also apply for two five-year extensions. However, exemptions from the requirement to connect to a district's sewer system may not exceed 20 years. The exemptions do not apply to an owner of property that is located within a consolidated city.

These provisions could decrease the number of property owners who connect to a sewer system, which would reduce the amount of revenue generated for the sewer district. The impact will depend upon the number of property owners who would qualify.

(Revised) *Penalties for Failure to Connect to a Sewer System*: Current statute provides that districts may provide by ordinance for reasonable penalties for failure to connect to a sewer system. This bill limits the penalties to no more than \$100 per day. Any impact will depend upon local action and circumstances.

Penalty Provision: If additional court actions occur and a guilty verdict is entered, local governments would receive revenue from court fees. However, any change in revenue would likely be small.

State Agencies Affected:

Local Agencies Affected: Counties, regional sewer districts, local health departments, trial courts, local law enforcement agencies.

Information Sources:

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